

Towards Foresight informed policy making

Public Health Scenarios in Portugal

Luís V. Lapão and UNL/DGS Team

19th September 2022



www.phiri.eu



his project has received unding from the European Jnion's Horizon 2020 esearch and innovation rogramme under grant greement No 101018317



- 1. Serviço Nacional de Saúde: The Portuguese NHS
- 2. Planning towards achieving Health outcomes
- 3. The PNS National Health Plans
- 4. Moving towards Scenario Analysis





The Portuguese NHS

- The SNS is characterized as being national, universal, general and free.
- It encompasses the whole range of healthcare, including the health surveillance and promotion, the disease prevention, etc.
- The system is managed by the Central Administration of the Health System (ACSS) and by the five regional health administrations.
- The Directorate-General of Health (DGS) is responsible for the regulation, guidance and coordination of activities linked to the Public Health Essentials Operations, namely on health promotion, surveillance, prevention and control of diseases.
 - Epidemic Intelligence for the early detection, risk assessment, coordination of response and communication of national and international public health emergencies and
 - Planning (National Health Plan).

The Health Basis Law defines as one of the **main foundations of the health policy** the National Health Plan, as well as the Regional and Local Health Plans, according to **a public health approach**, **defining as a priority investment improving health planning and evaluation** in Portugal.

Increasing complexity and uncertainty, responses to health problems require more flexible planning and intervention models, which also take into account the multidimensionality of health problems and their determinants, with multiple interactions and relationships of interdependence and enhancement.

DE LISBOA

National Health Plan

- The PNS IS AN ESSENTIAL INSTRUMENT OF HEALTH GOVERNANCE, at the national level.
- The PNS GUIDES AND FACILITATES, at the national level, the CONSTRUCTION OF A SOCIAL
 COMMITMENT to obtain an improvement in the
 - population's health status within the framework of the
 - 2030 Agenda for Sustainable Development.







PNS 2021-2030

- The National Health Plan (NHP) 2021-2030 is the first to cover a **decade in its time horizon** and to have **sustainable health** as its main focus, in line with the United Nations 2030 Agenda for Sustainable Development.
- Its elaboration was **influenced by the advent**, in **2020**, of the COVID-19 pandemic in Portugal.
- The NHP 2021-2030 is a participatory, co-creative, structured and integrative process that, based upon the joint identification of the main health needs and expectations of the population, selects the most appropriate intervention strategies with a view to achieving sustainable health goals for Portugal, aiming, among others, at reducing health inequities.

DE LISBOA





- Portugal's **health successes** are recognized worldwide, namely with \bullet regard to vaccine-preventable diseases, maternal mortality, infant **mortality** and the evolution of life expectancy, amongst others.
- **Despite the health gains obtained in the last decade**, the health problems of the greatest magnitude that Portugal will have to face in this decade are diseases of the circulatory system and malignant tumors, which continue to be the main causes of premature death in the country.







PNS 2021-2030: Burden of Disease and Disability

- **Respiratory diseases** (e.g. Chronic Obstructive Pulmonary Disease)
- **Musculoskeletal and connective tissue diseases** (e.g. arthrosis of the hip and of the knee, and chronic lumbar or cervical pain
- Neurological diseases (e.g. Alzheimer's and other dementias),
- **Diabetes mellitus, mental and behavioral disorders** (such as depression and anxiety) and **diseases of the sense organs** (such as hearing and vision disorders).
- **Tuberculosis and HIV infection** are also to be considered, as, although decreasing in incidence, still present a relevant magnitude.





PNS 2021-2030: Sustainable Development Goals (SDGs)

- A risk potential on the rise due to the increase in the intensity or prevalence of highly relevant determinants (e.g. associated with climate change)
- e.g. infections transmitted by vectors [yellow fever, zika virus, dengue and malaria,] and
- viral infections with pandemic potential;
- avoidable mortality associated with extreme temperatures; and
- public health emergencies, such as natural disasters.





PNS 2021-2030: Process

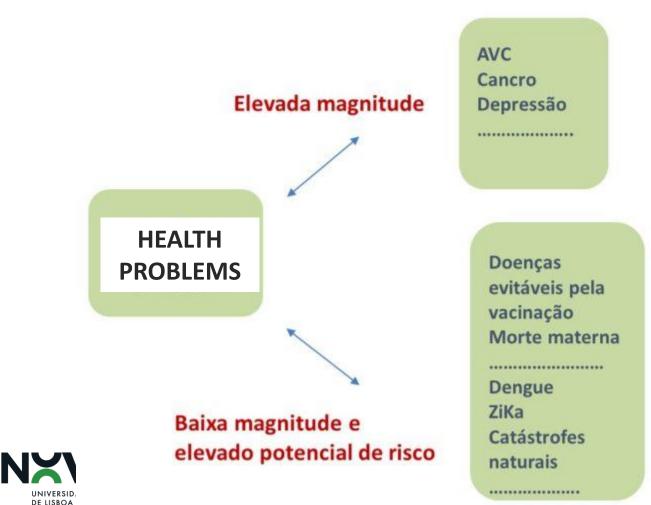
- The NHP started with the **elaboration of a holistic and in-depth diagnosis** of the health situation of the population in Portugal
- Considering the principles of sustainable development health needs, including non-communicable and communicable diseases, which need increasingly an integrated approach.
- It was possible to highlight, factors related to the health system and health care, as well as economic, demographic and social ones.
- Based on the identified problems, experts were consulted, and projections and a prognostic analysis were carried out, which underpin the proposed health objectives for 2030.







HEALTH PROBLEMS



Comportamento sindémico, ao agregarem-se em contextos de desigualdade social e económica, exacerbando os efeitos adversos de cada um deles quando analisados ou considerados individualmente, o que constitui um dos principais desafios atuais do planeamento da intervenção em saúde e respetivo investimento;

Elevada probabilidade de surgirem ou ressurgirem como problemas de alta magnitude a curto prazo, sendo de considerar a elevada gravidade que frequentemente apresentam e as elevadas vulnerabilidade técnica e transcendência social.

> ceived uropean)20 vation grant 018317

PNS: objectives 2030

- HEALTH PROMOTION
- KEEP OR REINFORCE THE
 STRATEGIES WHAT WORK
- RECOVER AND IMPROVE ACCESS AND
 INTERVENTION
- PREPARE AND ANTICIPATE THE
 FUTURE



- One Health Approach
- Vaccination Programme
- Public Health Surveillance Literacy
- Environmental risk
- Invest in patient safety

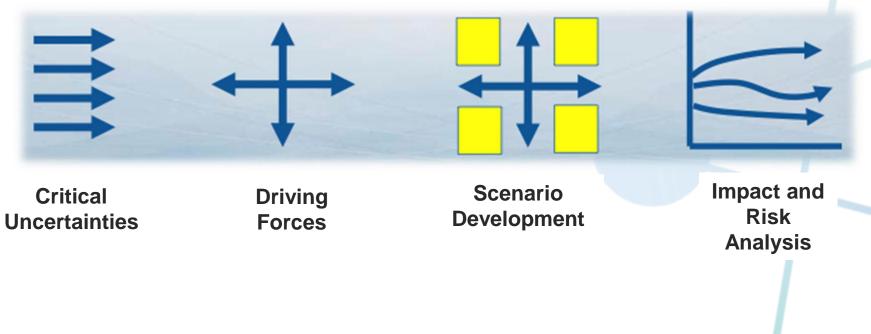






Moving towards Scenario Analysis

Public Health Scenario 2032





(Brummell and MacGillivray, 2009; Lapão e Thore, 1998)





13



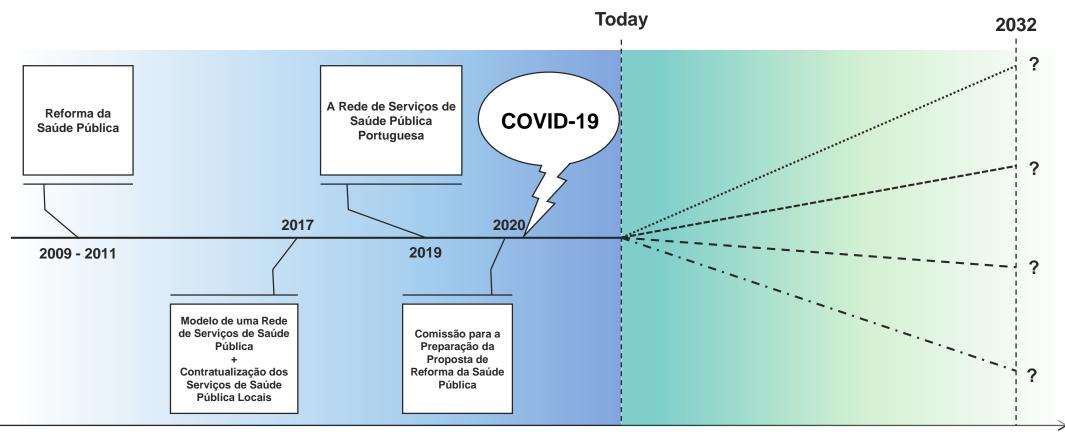




Uncertainties and Driving Forces Identification

Τόριςο	Categoria	Nº de Menções
Incertezas		
Resposta Participativa da Comunidade/comportamento	Sociocultural	7
Desigualdades/Redução de Natalidade	Demografia/Sociocultural	4
Pandemia: picos de procura/resposta/vacinação	Ambiental	4
Novo impacto de doenças (vectores, saúde mental)	Ambiental	4
Legislação e Quadro Legal da Saúde Pública	Político-institucional	4
Financiamento	Economia	3
Acesso à informação/Intelligence/Data Science	Tecnologia	3
Crise Energética/Crise Alimentar/Migrações	Economia	3
Situação Global/Soberania/Evolução Europeia	Político-Institucional	2
Forças Motrizes		
Governação/Organização das Instituições *	Político-institucional	7
Alterações Climáticas	Ambiental/Economia	7
Digitalização	Tecnologia/Sociocultural	7
Recursos Humanos (Saúde Pública, Capacidades) *	Político-Institucional	6
Envelhecimento **	Demografia	5
Actores		
Profissionais da Saúde, Cidadão, Comunidades, Indústria Tecnológica, Autoridades, Municípios, Comunicação Social, Engenharia Social, Protecção Civil, Academia		7

Time Horizon: Public Health Organization 2032



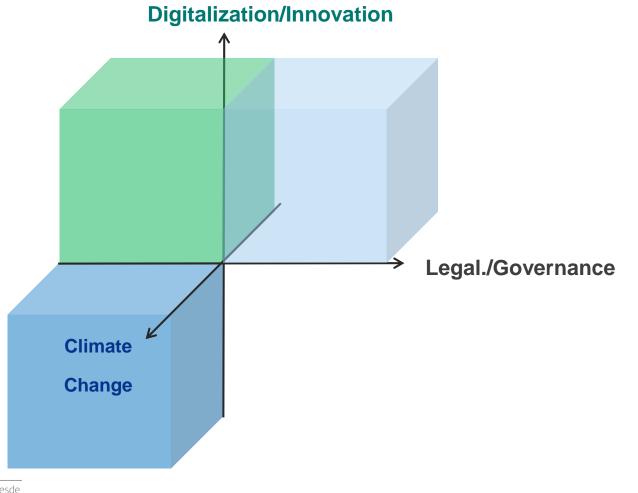
Time



 This project has received funding from the European funoins Horizon 2020
 research and innovation programme under grant agreement No 101018317



Scenários towards 2032: Three Driving Forces



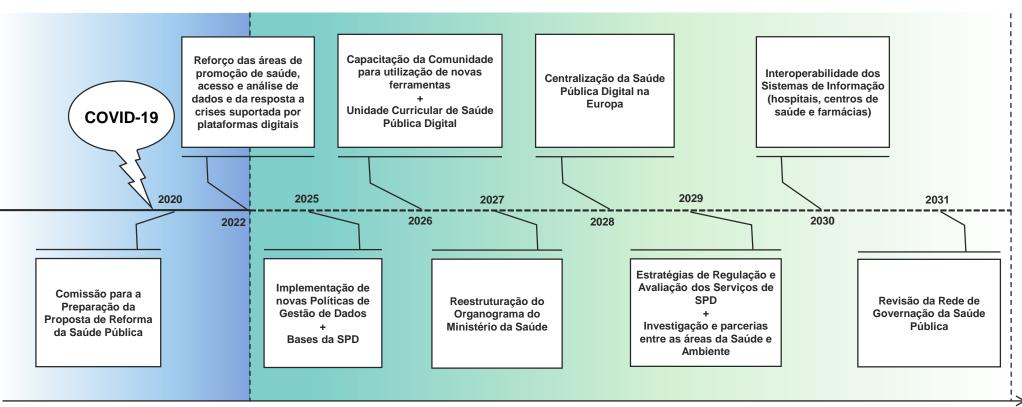




Discussion and Debate: 3 groups, one per scenario

Example: Scenario "Digital Public Health"

PRESENT



Time





2032



PORTUGAL has a long tradition and experience of developing National Health Plans

- Using a participatory process

However, the complexity and uncertainty, lead to experiement with Scenarios

Both PNS and Scenario Approaches will be regularly monitored

We are starting to develop a Healthcare Foresight communitee







Population Health Information Research Infrastructure

Muito obrigado!

Thank you

Name: Mariana Peyroteo E-mail: mariana.peyroteo@nms.unl.pt Follow us on Twitter: 🔰 @PHIRI4EU







nding from the Europe Inion's Horizon 2020 search and innovation